



The Community Plan and Action Plan for Millom Without Parish



Community Led Plan 2019 – 2024

1. About Our Parish

Millom Without Parish Council is situated in the Copeland constituency of South West Cumbria. The Parish footprint is both in the Lake District National Park or within what is regarded as the setting of the Lake District National Park. This picturesque area is predominately pastoral farmland, open fell and marshland. Within its boundary are the villages of The Green, The Hill, Lady Hall and Thwaites. On the North West side, shadowed by Black Combe, is the Whicham Valley and to the South the Duddon Estuary. On its borders are the villages of Silecroft, Kirksanton, Haverigg, Broughton in Furness, Foxfield, Kirkby in Furness, Ireleth, Askam and the town of Millom. On the horizon are the Lake District Fells which include Coniston, Langdale and Scafell Ranges and is the gateway to Ulpha, Duddon and Lickle Valleys. Wordsworth wrote extensively of the Duddon, a river he knew and loved from his early years.

The Parish has approximately 900 Residents.

The main industry in this and surrounding areas is tourism and its relevant services. Farming is also predominant and in Millom there are a number of small industrial units. The Parish is also home to Ghyll Scaur Quarry.

2. Our Heritage

Millom Without is rich in sites of both historic and environmental interest. Historic features include an important and spectacular bronze age stone circle at Swinside, the Duddon Iron furnace, and Duddon Bridge. The landscape of Millom Without includes the Duddon estuary and the views up to the Western and Central Lake District Fells.

Swinside stone circle

This circle, also known as Sunkenkirk, is one of the most important stone circles in Cumbria, and consists of 55 stones set in a ninety-foot diameter circle. The circle is in a spectacular and tranquil setting. Although the circle is located on private ground, it can easily be viewed from a nearby public footpath.

The Duddon Furnace

This charcoal-fuelled blast furnace on the west side of the River Duddon, dating from 1736, is the oldest and best-preserved site of its kind in Northern England. The most impressive parts of the site are the furnace stack, still at its full height of 29 feet, and the 100-foot-long charcoal barn. This site represented new technology for the early 18th century and was built close to the woods and river for supplies of charcoal and water power. This site is managed by the Lake District National Park.

Duddon Bridge

This listed bridge is believed to date to the 18th century bridge and still carries A595 road traffic over the Duddon River. The bridge is built of stone and has 3 arches with triangular cutwaters and a low parapet.

Arnaby Lime Kiln

There is a listed kiln at Stile Hill, near Arnaby. This kiln measures 5m wide x 3.2m high and is approximately 12m in length. The kiln is readily seen from the road.

Country houses

There are 2 listed country houses in Millom Without, neither of which are open to the public but can be seen at a distance from public roads and footpaths. Both Broadgate and Duddon Hall are early 19th century houses. Duddon Hall has been converted into apartments and a garden temple dating from 1843 has been recently extended for residential use.

Thwaites Mill

This former cornmill and sawmill is believed to date to the 19th century. This site is not accessible to the public but can be seen from a public road.

St Anne's Church

This church was designed by E. G. Paley was built in the period 1853-1854 to replace an earlier church across the road. The church has fine features and fittings of this period. Regular services are held in this building.

Millom rock park

A purpose-built site houses large samples and descriptions of rocks from all over the UK. The site also offers views down to Ghyll Scaur Quarry and its operations. The site can be accessed from the free car park at School Ellis.

Duddon Estuary

The Duddon estuary was designated as a site of special scientific interest (SSSI) in 1990 and is a significant site for natterjack toads and also for wintering waterfowl and breeding populations of sandwich terns. The estuary is botanically rich with salt marsh and other communities. The Millom Without stretch of the estuary allows spectacular views up to the Lake District Fells and across to Kirkby Moor.

3. Our Communities



What do we like About Our Communities?

<p>“Lovely countryside”</p> <p>“Quiet”</p> <p>“People are friendly and nice”</p> <p>“Tranquil”</p>	<p>“Good Community spirit”</p> <p>“Access to railway station”</p> <p>“Feel safe”</p> <p>“Low Crime “</p>	<p>“Village Halls are an excellent facility”</p> <p>“Feel Relaxed when I’m here”</p> <p>“Countryside is close to walks and easy access to The Lake District”</p>
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4. Our Approach to Creating the Community Plan



The Community Plan is a continuing process of change as the relevance of some issues may change over time and different priorities can arise within our Communities. The plan and action plan will be reviewed on annual basis to ensure it continues to reflect the needs of the residents.

5. Who are the members of the Community Plan Steering Group?


Name	Representing
<ul style="list-style-type: none"> • Angela Nugent • Pauline Murray • David Savage • Adrienne Calsy 	Millom Without Parish Council
<ul style="list-style-type: none"> • Helen Chew 	St Anne's Church
<ul style="list-style-type: none"> • James Falconer 	Local Farmer
<ul style="list-style-type: none"> • Chris Gibson 	Thwaites Village Hall
<ul style="list-style-type: none"> • Nick Gamble • Adam Slack 	Local Business Owners
<ul style="list-style-type: none"> • Anthony Parkinson 	Ghyll Scaur Quarry
<ul style="list-style-type: none"> • Margaret Woods 	Resident
<ul style="list-style-type: none"> • Sue Fox 	Hill Village Hall



6. What were the results from our Survey?

In February 2019 the Steering Group hosted a successful and well attended feedback session and the results are set out in Appendix 1. The feedback session re-enforced the key areas of this Action Plan and helped shape the action plan.

7. The Big Issues Arising from Our Survey and Conversations


7.1 Connecting our Communities:

Key Topic	Issues and Suggestions	Some Comments from Residents
Road Issues and suggestions: 	<ul style="list-style-type: none"> • Enforcement of speed limits. Speed camera / flashing sign • Roads not in good conditionpot holes. Drain cleaning. Litter. Overgrown hedges and verges. • Safety of walkers/cyclists on main road.... need path. 	<p>"Improve the junction at Thwaites"</p> <p>"Traffic lights at The Oaks are unreliable"</p> <p>"Speeding is a major issue"</p> <p>"The potholes need repairing"</p> <p>"The road at Duddon Bridge needs widening"</p> <p>"Buckman Brow speed needs to be improved"</p>


<p>Cycleway issues and suggestions</p> 	<ul style="list-style-type: none"> • Between The Hill and The Green. • Between Millom and Broughton • Continue cycle/footpaths from The Green to Duddon Bridge along embankment 	<p>“What cycle ways? There aren’t any”</p> <p>“Need more cycle ways and footpaths for young children and pushchairs”</p> <p>“Very little off road riding given problems with drivers on single track roads”</p> <p>“Need a footpath/cycleway to Millom”</p> <p>“No pedestrian route between The Hill and The Green”</p>
<p>Footpath Issues and Suggestions:</p> 	<ul style="list-style-type: none"> • Volunteers are needed to clear footpaths. • Pavement from The Hill to Hallthwaites • Footpath linking villages 	<p>“Footpath needed on the road between the Green and The Hill”</p> <p>“The footway to Duddon Bridge should be completed near the bridge along the estuary”</p> <p>“Footpaths and kerbs in a poor state of repair at new houses”</p> <p>“Need a footpath/cycleway to Millom”</p> <p>“No pedestrian route between The Hill and The Green”</p> <p>“Often overgrown”</p>

7.2 Issue 2 – Connectivity for Now and the Future (poor performance of Mobile Phone Coverage and Broadband)

Key Topic	Issues and Suggestions	Some Comments from Residents
<p>Connectivity for Now and the Future Broadband and Mobile Coverage</p>	<ul style="list-style-type: none"> • Virtually everyone complained that this was poor, slow and unacceptable in 2018. • Especially difficult if trying to run or set up a business 	<p>“Room for improvement “</p> <p>“Internet speed....Slow!”</p> <p>“Poor” “Poor” “Poor”</p> <p>“Speed and coverage erratic”</p>

		<p>“Struggle to get a phone signal”</p> <p>“Very poor mobile</p>
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7.3- Issue 3 - Child Friendly Spaces – Making our Communities Attractive to New Young Families

Key Topic	Issues and Suggestions	Some Comments from Residents
<p>Child Friendly Spaces</p> 	<ul style="list-style-type: none"> • Lack of facilities for young children – safe and welcoming facilities • Make community attractive to young families – make sure we retain a sustainable community. 	<p>“Need a play area for children”</p> <p>“Need to build a sustainable community”</p> <p>“Make the area attractive to families with young children”</p> <p>“The school needs to be involved in the community”</p> <p>“The Gala is an attraction for youngsters”</p>

8. What Other Concerns Were Raised by Residents?

Key Topic	Concerns Raised
<ul style="list-style-type: none"> • More affordable housing for local and young people 	<ul style="list-style-type: none"> • Too many new houses being built at The Hill while empty houses are becoming derelict • Flood plain development should be prevented • Allow locals to buy and build houses • With more local affordable housing for young • Vigilance needed to maintain planning.
<ul style="list-style-type: none"> • Street lighting 	<ul style="list-style-type: none"> • Some didn’t want any and were happy with less light pollution • Request for lighting over the bridge at Hallthwaites • Some at The Hill wanted more lighting • Also lighting down to Green Road Station

	<ul style="list-style-type: none"> Some felt the removal of street lighting without consultation wasn't right
<ul style="list-style-type: none"> Bus Shelters 	<ul style="list-style-type: none"> Adopt Thwaites Bus shelter and make it pleasant
<ul style="list-style-type: none"> Dog Fouling 	<ul style="list-style-type: none"> Too much dog poo
<ul style="list-style-type: none"> Police 	<ul style="list-style-type: none"> Lack of visual policing Delay on Police response
<ul style="list-style-type: none"> Tourism 	<ul style="list-style-type: none"> Most wanted to encourage Tourism and gave positive suggestions e.g. good clear signage for Lime Kiln. Rock Park. Iron Furnace Stone Circle etc The re-establishment of the local walk's booklet
<ul style="list-style-type: none"> Provision of mains drainage / Provision of mains gas 	
<ul style="list-style-type: none"> Community Shop 	<ul style="list-style-type: none"> Mobile shop encouraged to visit the communities on a more regular basis

9. Where do we go from here?

The Action Plan was accepted by the Community Plan Steering Group on 25th April 19 and the Millom Without Parish Council on 8th May 19.

Both Groups have approved the formation of an **“Action Plan Implementation Team”** to organise and coordinate the implementation of the Actions.

Some of the ideas in the “Action Plan” will be achieved by volunteers and the Action Plan Implementation Team working with Councillors may set up specific working groups to progress the actions set out in the Plan.

Progress will be monitored by the Action Plan Implementation Team and will be reviewed at the Annual Parish Meeting.

The success of this plan will depend on the willingness of volunteers to come forward and make these Actions happen as we continue to ensure our communities remain vibrant and an attractive place to live and work.

We look forward over the next 5 years to deliver the Plan which reflects the views and opinions of the residents of Millom Without



The Community Action Plan

Issue 1 – May 2019



This Action Plan is the outcome to the Community Consultation that was undertaken throughout 2018 which then led to the sharing of the results in February 2019. Taking account of the comments and commitments made during the well-attended feedback event, the Community Plan Steering Group and the Parish Council are pleased to present this Action Plan as a starting point to improvements which will take place over the next 5 years. The Plan will be reviewed by the Action Plan Implementation Team, working with the Parish Council to address the issues raised.

Like all good plans they rely on community commitment and involvement to help make the improvements and so ensure our communities remain vibrant, inclusive and attractive places to live. We look forward to your support.

A. Connecting our Communities

No	Issue	Proposed Actions	Date	Delivery Partners
A1	Enforcement of Speed Limits	<ol style="list-style-type: none"> 1. Through the Parish Council Traffic Management Team continue to lobby for new speed limits and action to reduce speeds through our communities. 2. Working with Ghyll Scaur Quarry Liaison Committee, gain funding approval to purchase mobile speed devices. 3. Working with CCC Highways to seek the appropriate approvals and to agree the best options for deployment of mobile speed devices. 4. Working with other Parish Councils to identify what actions have been taken in other communities to address excessive Speeds. 	<p>Ongoing</p> <p>Funding approved in principle by GSQLC Deploy by March 2020</p> <p>March 2020</p>	<p>PC and CCCHD</p> <p>PC and GSQLC</p> <p>PC</p>
A2	Litter	<ol style="list-style-type: none"> 1. Set up a Group of Volunteers to undertake targeted litter picks within Millom Without. 2. Review the range and positioning of Litter Bins within Millom Without. 	<p>2019 – 2020</p> <p>2019 -2021</p>	<p>PC</p> <p>PC and CBC</p>
A3	Connecting Communities with Paths / Cycle ways	<ol style="list-style-type: none"> 1. Set up a meeting of interested parties from the Community Plan Feedback Meeting (Feb 19) and explore and prioritise ideas to be taken into a plan of action. 2. APIT to establish a Footpaths and Cycle ways Development Group to pursue agreed actions. 	<p>2019</p> <p>2019</p>	<p>APIT</p> <p>APIT</p>

A4	English Coastal Path	1. Working with other Partners to extend the English Coastal Path which will seek to connect Millom Without to Duddon Bridge and Broughton In Furness.	2019 -2022	PC, SCP, DEP, CCC and CBC
A5	Heritage and Tourism	1. Working with identified Delivery Partners to create a potential heritage trail within the area of Millom Without. 2. Improve the Signage of Heritage Sites, Paths and Cycle ways to promote access and enjoyment.	2019 – 2021 2019 - 2021	Volunteers from Community

B. Connectivity – Mobile and Broadband

No	Issue	Proposed Actions	Date	Delivery Partners
B1	Mobile and Broadband Accessibility	1. APIT will collate information on existing coverage and service providers for mobile and broadband and establish a strategy to improve householder’s access to these services. 2. APIT will disseminate information regarding the existing level of services and the alternatives for accessing these.	2019-2020	APIT, PC and Community Volunteers

C. Child Friendly Spaces

No	Issue	Proposed Actions	Date	Delivery Partners
C1	Spaces for Young Children	1. APIT to work with interested residents to explore ideas and opportunities to improve and enhance access for spaces specifically focussed on young children. 2. Identify what idea(s) shall be taken forward into an implementation plan, 3. The Group with support from the APIT will undertake research which funders may assist with the plan / prepare funding bids / provide costings / installation Plan 4. Explore what opportunities exist within Millom Park Woods to provide a child friendly space within the Estate operated by Lowther Estates.	Sept 19 Dec 19 2020 2019 -2020	APIT APIT and Child Friendly Spaces Development Group
C2	Working with Thwaites School	1. Explore what opportunities can be taken forward with the community to support young children’s access to Safe Spaces.	2019	APIT and Thwaites School

D. Parish Concerns

No	Issue	Proposed Actions	Date	Delivery Partners
D1	Affordable Housing	<ol style="list-style-type: none"> 1. The Parish Council will examine opportunities to explore what schemes are available to promote or support specific housing needs in the community. 2. The Parish will raise this issue with Copeland Borough Council and discuss what options are available within new planning developments. 	2019 – 2020 2019	PC + CBC + Funders PC and CBC
D2	Derelict Housing	<ol style="list-style-type: none"> 1. The Parish Council will identify current housing stock within the Parish which is regarded as derelict and /or empty houses. 2. The PC will continue to work with Copeland BC Empty Homes Officer to support the beneficial use of the lands or buildings. 	Underway Action Underway	PC PC + CBC
D3	Planning Vigilance	<ol style="list-style-type: none"> 1. Noting the response from the Community Plan, the PC will consider the merits of undertaking a Neighbourhood Plan as a means to exert more influence on planning issues. 2. The PC will review its working arrangements with the Copeland Planning Team so inputs from the PC are completed with maximum impact to Planning Applications. 	2020 -2023 2019-2020	PC PC + CBC
D4	Improved Street Lighting	<ol style="list-style-type: none"> 1. The PC to work with the identified communities seeking additional lighting to identify if and where progress can be made, subject to costs and benefits. (This includes Hallthwaites, The Hill and appropriate lighting to Green Road Station). 	2019-2022	PC with community involvement
D5	Bus Shelters	<ol style="list-style-type: none"> 1. The PC will examine the ownership and maintenance liabilities on the current Bus Shelters at The Hill and The Green. 2. A fully costed Improvement Plan to be considered by the PC working with the current owners of the bus shelters. 	Work is underway and to be completed by March 2020	PC and CBC
D6	Dog Fouling	<ol style="list-style-type: none"> 1. PC to ensure residents are aware of the process to report dog fouling via Out and About. 2. PC to review the range of Waste Bins to support appropriate disposal. 	Publicity Completed By March 2020	PC and CBC
D7	Visibility of Police	<ol style="list-style-type: none"> 1. The PC working with the South Copeland Partnership and the Police will seek to improve the visibility of Police in our Local Communities. 	Police are now trialling Local Drop In Sessions	PC and SCP
D8	Tourism	<ol style="list-style-type: none"> 1. Working with the Action Plan Implementation Team, to examine options to promote the heritage and signage of local Heritage Sites and 	2020-2021	PC and APIT

		<p>other environmental assets including the Lime Kiln, Stone Circle, Rock Park and Duddon Iron Furnace.</p> <p>2. Working with the Southern Boundary Partnership to explore the feasibility of extending the current boundary of the lake District National Park to include the Duddon Estuary.</p>	2019 – 2022	PC and SBP
D9	Drains and Sewerage	<p>1. The PC to make a formal representation to the appropriate authorities to address the issues of sewerage and drainage infrastructure.</p> <p>2. Review support and advice that maybe provided to Residents to support effective drainage and operation of Septic Tanks.</p>	<p>2019-2020</p> <p>2019 - 2020</p>	<p>PC</p> <p>PC</p>
D10	Interest in Gas	1. The PC to discuss with National Grid Gas the current plans for this area and whether there is any scope to connect with future developments.	2019 - 2020	PC, CBC and National Grid Gas
D11	Community Shop	1. The PC will discuss with current local mobile shop the potential to cover the area of this Parish.	Work underway	PC

E. Implementation of The Community Plan

No	Issue	Proposed Actions	Date	Delivery Partners
E1	The Plan	1. Publication of the Action Plan	May 19	PC and CPSG
E2	Implementation	1. Handover implementation to the Implementation Team	June 19	APIT
E3	Progress	1. Report Progress via Out and About and the Annual Parish Meeting	Ongoing from June 19	APIT and PC

Abbreviations

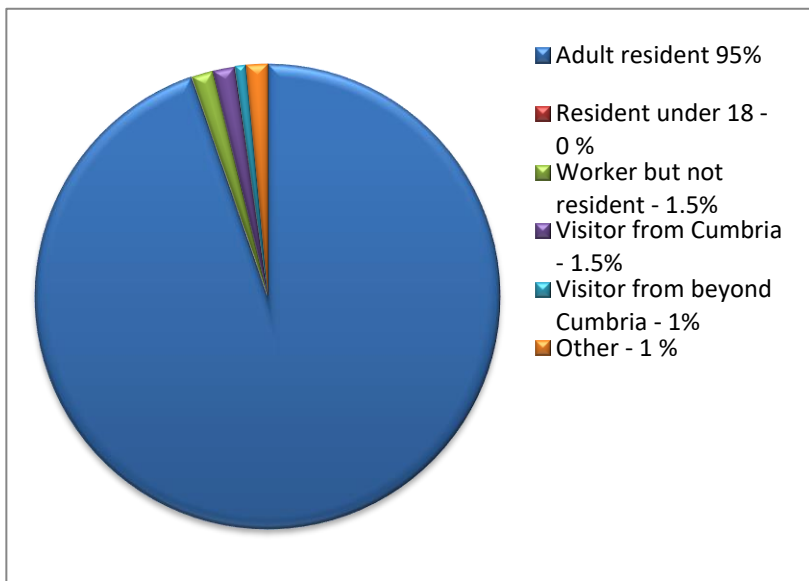
APIT – Action Plan Implementation Team	CPSG – Community Plan Steering Group
CBC – Copeland Borough Council	GSQLC – Ghyll Scaur Quarry Liaison Committee
CCC – Cumbria County Council	PC - Millom Without Parish Council
SCP – South Copeland Partnership	



Appendix 1 - Millom Without Community Plan – Summary of the Results as shared in Feb 19

This is a brief summary of the key findings from the community plan questionnaire and the discussions which were held at many events over the Summer 18. We will be putting together the full version of the Community Plan in the near future.

Question 1 – How do you describe your link to Millom Without (areas of The Hill, The Green, Hallthwaites, Dunningwell, Broadgate, Duddon Bridge, Lady Hall)

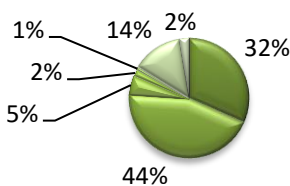


Key Messages:

- Adult Residents are the dominant responders
- All communities are represented
- All responders have strong ties to Millom Without

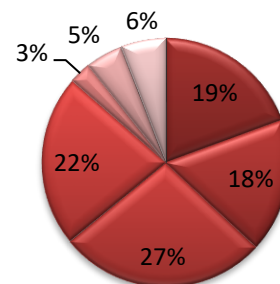
Q2A Where Do You Live?

- The Hill - 32%
- The Green - 44.5%
- Hallthwaites - 5%
- Dunningwell 1.5%
- Duddon Bridge area - 1%
- Lady Hall 13.5%

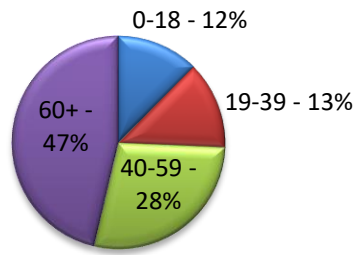


Q2B- Why Do You Live Here?

- Family ties - 20%
- Family home - 17%
- Work - 27%
- Retirement - 22%
- Farm - 3%
- Relocation - 5%
- Other - 6%



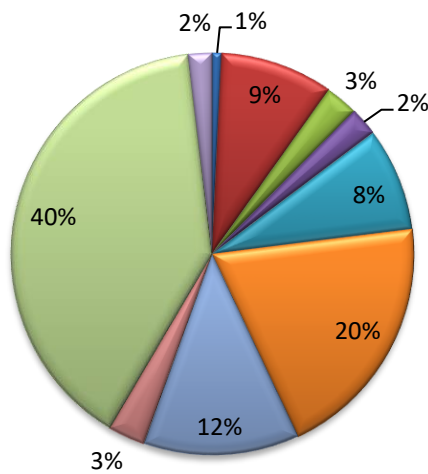
Q3 - How Many People of Each Age Group Live in Your Home



Key messages:

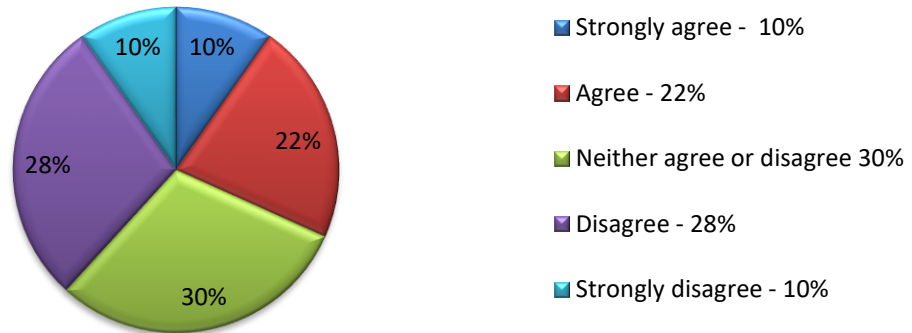
- Nearly 50 % of respondents were over 60+
- However, all age groups are represented
- 38 % respondents feel concerned with the lack of sufficient range and affordability of housing to meet local needs

Q4 Indicate the number of people in your household by category



- At nursery - 1%
- At school - 9%
- In higher education - 3%
- Unemployed - 2%
- Employed part time - 8%
- Employed full time - 20%
- Self employed - 12%
- Manage home and family - 3%
- Retired - 40%
- Have special requirements 2%

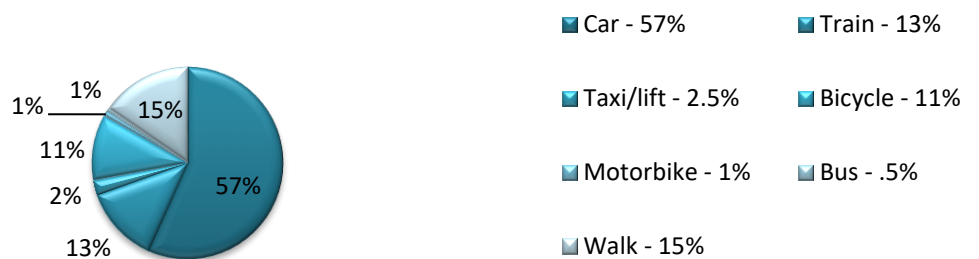
Q5 - "There is sufficient range and affordability of housing to meet local needs"



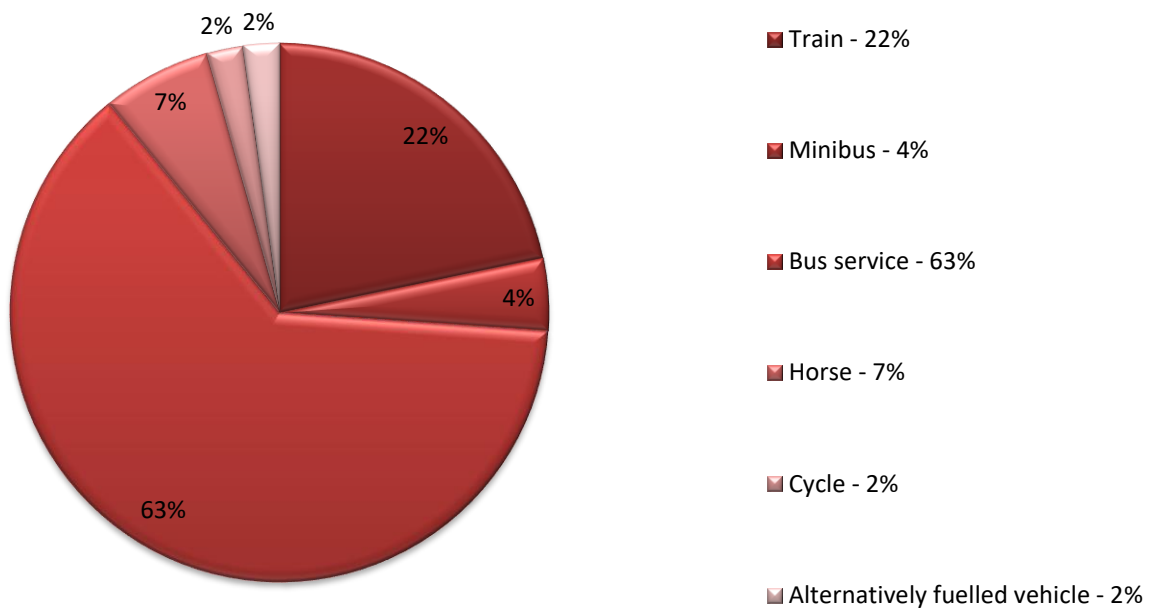
Key Messages:

- *Highest respondents rely on car for their travel needs – reflects the rural setting of Millom Without*
- *85% of people said they would travel by bus or train as alternative travel*

Q6a - How do you normally travel for work/education/leisure/other (tick all options that apply to your household)



Q6b - How would you like to travel if different from your current mode of travel?



Question 7 - What do you value most about the Millom Without Area – Give as many points as you like. – Overwhelming responses said they appreciated:

- Countryside/rural location/views
- Friendly People
- Quiet Community peaceful and safe.
- Valued:
 - **Pub.**
 - **Church.**
 - **School.**
 - **Village Halls**

Question 8 Are there any aspects of living or working in the community which could be improved?

Over 70% of Residents - stated that issue 1 and 2 are of key concern:

Issue 1 – Connecting Our Communities

Road Issues and suggestions:

- Enforcement of speed limits. Speed camera / flashing sign
- Roads not in good conditionpot holes. Drain cleaning. Litter. Overgrown hedges and verges.
- Safety of walkers/cyclists on main road....need path

Cycleway issues and suggestions:

- Between The Hill and The Green.
- Between Millom and Broughton
- Continue cycle/footpaths from The Green to Duddon Bridge along embankment

Footpath Issues and Suggestions:

- Volunteers are needed to clear footpaths.
- Pavement from The Hill to Hallthwaites
- Footpath linking villages

Issue 2 – Connectivity for Now and the Future (– poor performance of Mobile Phone Coverage and Broadband)

- Virtually everyone complained that this was poor, slow and unacceptable in 2018.
- Especially difficult if trying to run or set up a business

Up to 40% stated that issue 3 and 4 are of key concern to Residents

Issue 3 – Child Friendly Spaces – Making our Communities Attractive to New Young Families

- Lack of facilities for young children – safe and welcoming facilities
- Make community attractive to young families – make sure we retain a sustainable community.

**Issue 4 – Key concerns to be addressed by the Parish Council /
District Council and County Council – involving the community**

Key Topic	Concerns Raised
<ul style="list-style-type: none"> • More affordable housing for local and young people 	<ul style="list-style-type: none"> • Too many new houses being built at The Hill while empty houses are becoming derelict • Flood plain development should be prevented • Allow locals to buy and build houses • With more local affordable housing for young • Vigilance needed to maintain planning.
<ul style="list-style-type: none"> • Street lighting 	<ul style="list-style-type: none"> • Some didn't want any and were happy with less light pollution • Request for lighting over the bridge at Hallthwaites • Some at The Hill wanted more lighting • Also lighting down to Green Rd Station • Some felt the removal of street lighting without consultation wasn't right
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<ul style="list-style-type: none"> • Community Shop 	<ul style="list-style-type: none"> • Mobile shop encouraged to visit the communities on a more regular basis